



Generative AI and Retrieval-Augmented Generation (RAG) in an Agent-Based Simulation Framework for Urban Planning

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Abstract

Urban planning is a multifaceted discipline that requires balancing economic growth, environmental sustainability and community needs. Traditional approaches often rely on static data and manual analyses, which can be time-consuming and less responsive to real-time changes. This paper proposes a conceptual framework that integrates Generative AI and Retrieval-Augmented Generation (RAG) with the principles of strategic engineering to enhance urban planning simulations. By leveraging real-time data and advanced modeling and simulation capabilities, this framework addresses the complexity inherent in urban systems. Generative AI, exemplified by models such as GPT-4, excels at producing coherent and contextually relevant text, while RAG ensures the incorporation of up-to-date, domain-specific information. The framework employs autonomous agents within the simulation software to dynamically model various urban development scenarios, providing planners with actionable insights that promote sustainability. The proposed system enhances decision-making, operational efficiency and community engagement by offering real-time, data-driven insights. Furthermore, it aligns urban development projects with long-term sustainability goals, fostering transparency and public trust. This interdisciplinary approach, rooted in strategic engineering, promises to transform urban planning into a more adaptive, inclusive and resilient practice.

Keywords: Generative AI; Retrieval-Augmented Generation (RAG); Agent; Simulation; Decision-Making

1. Introduction

Urban planning is a multifaceted discipline that plays a crucial role in shaping the environments where people live, work and play. As cities continue to expand, urban planners face the challenge of balancing economic development with the imperative of environmental sustainability. Traditional urban planning methods, which often rely on static data and manual analyses, struggle to keep pace with the dynamic nature of urban environments and the growing need for sustainable development practices.

Sustainability in urban planning encompasses a wide range of considerations, including reducing greenhouse gas emissions, conserving natural resources, promoting green spaces and ensuring the long-term viability of urban infrastructure. Achieving these goals requires innovative approaches that can adapt to real-time changes and integrate diverse data sources. Advances in artificial intelligence (AI) offer promising solutions to these challenges by providing tools that can enhance decision-making processes and support sustainable urban development.

Generative AI, particularly large language models (LLMs) like GPT-4, has revolutionized natural



language processing by generating human-like text based on extensive datasets. However, the static nature of these models limits their ability to respond to new information and specific domain requirements. To address this limitation, Retrieval-Augmented Generation (RAG) combines the generative capabilities of LLMs with real-time data retrieval mechanisms. This integration allows AI systems to access and incorporate up-to-date, domain-specific information, thereby improving the accuracy and relevance of AI-generated outputs.

This paper proposes a conceptual framework that leverages Generative AI and RAG to enhance urban planning simulations with a focus on sustainability. The framework is designed to provide urban planners with real-time, data-driven insights that can support an environmentally responsible decision-making. By simulating various urban development scenarios and assessing public opinion dynamically, the proposed system aims to support the creation of sustainable cities that are resource-efficient and with a lower carbon footprint.

Key components of the framework include a Large Language Model (LLM) for generating coherent and contextually relevant responses, a RAG system for real-time data retrieval, a modelling and simulation layer for exploring different urban scenarios and a user-friendly interface for stakeholder interaction. This integration not only improves transparency and operational efficiency but also fosters greater trust and engagement within the community thanks to the data possibly exploited by the RAG layer. The system's ability to dynamically incorporate sustainability considerations ensures that urban development projects align with environmental goals and societal needs.

In the following sections, this paper will review the current state of AI applications in urban planning, detail the proposed framework's architecture and methodology and discuss the potential benefits and challenges associated with its implementation.

2. State of the art

The integration of artificial intelligence (AI) in urban planning and community engagement has become increasingly significant, driven by the need for more efficient, responsive and sustainable urban development practices. Over the past decade, Generative AI, particularly large language models (LLMs) like GPT-3 and GPT-4, have significantly advanced natural language processing (NLP). (Brown et al., 2020) demonstrated how GPT-3 could generate coherent and contextually relevant text across various domains, such as creative writing, customer service, and automated reporting. Despite these advancements, LLMs face limitations due to their reliance on pre-existing data, which can hinder their ability to respond to new information and specific domain requirements.

To address these limitations, Retrieval-Augmented Generation (RAG) combines the strengths of generative and retrieval-based models. RAG systems, introduced by (Lewis et al., 2020), dynamically access real-time, context-specific information from external databases and knowledge repositories. This integration allows AI systems to incorporate up-to-date data, thereby improving the accuracy and relevance of AI-generated outputs, an example of such integration has been explored by (Azure, 2024) and an example of architecture is shown in Fig. 1.

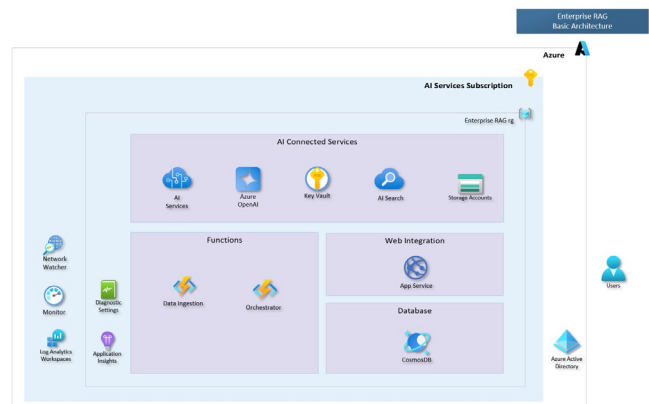


Figure 1: An example of architecture of AI-RAG integration proposed by (Azure, 2024)

By grounding the generative process in current data, RAG enhances the factual accuracy of the content produced.

AI's capability to process and analyze large volumes of data rapidly is particularly advantageous in urban planning to meet sustainability criteria, as discussed by (Quan et al., 2019). For instance, multimodal AI-powered tools can integrate diverse data sources such as satellite imagery, environmental sensors, traffic patterns and social media to provide a comprehensive view of urban systems. (Zamponi and Barbierato, 2022) highlighted that machine learning algorithms could analyze patterns in energy consumption, helping planners to identify opportunities to reduce carbon emissions and improve resource efficiency. This ability to handle complex data is essential for managing the intricate dynamics of urban environments, modeling and simulation (M&S) comes to support such complexity, specifically taking into account sustainability as a further requirement to satisfy, as discussed by (Bruzzone et al., 2013) and (Giovannetti et al., 2023).

In particular, predictive modeling and simulation, enabled by AI technologies, are critical for sustainable urban planning, for which tools such as agent-based simulation can handle its complexity (Bruzzone et al., 2014a). These models can forecast the long-term impacts of various urban

development scenarios, for example (Perez et al., 2017) discussed how agent-based modelling has emerged to support evidence-based and adaptive urban planning.

In addition to modeling and simulations, AI applications in urban planning focus on optimizing resource management. Smart grid technologies, powered by AI, enhance the efficiency of energy distribution systems by predicting demand patterns and identifying opportunities to integrate renewable energy sources. (Geertman et al., 2003) noted that AI could also support water management by analyzing usage patterns, predicting shortages and optimizing distribution networks to minimize waste. These applications contribute to resilient urban infrastructures capable of adapting to changing environmental conditions and resource availability and can be taken into account in the proposed integrated framework.

Furthermore, engaging the community in the urban planning process is crucial for achieving sustainable development, AI technologies can facilitate this engagement through platforms for interactive simulations and participatory decision-making. (Wang et al., 2023) demonstrated that virtual reality (VR) and augmented reality (AR) tools, integrated with AI, allow citizens to visualize proposed developments and provide real-time feedback. Sentiment analysis algorithms can also assess public opinion expressed on social media and other platforms, giving planners a deeper understanding of community concerns and preferences. Coupled to this, human behaviour simulation can help supporting the complex interaction among the many variables, as discussed by (Bruzzone et al., 2014b).

Despite the promising potential of AI in promoting sustainable urban planning, several challenges remain. Data privacy and security are critical concerns, as the collection and analysis of large datasets can expose sensitive information. (Meuleman, 2012) emphasized that deploying AI technologies requires significant investment in infrastructure and skills development. Furthermore, ensuring the ethical use of AI and avoiding biases in AI-driven decisions are paramount to building trust and legitimacy in the planning process.

However, a notable gap exists in the integration of Generative AI and RAG specifically for urban planning simulations focused on community engagement. Current models, as mentioned above, primarily use static data, limiting their responsiveness to real-time changes in public opinion and regulatory environments, although RAG has been explored in various domains, its application in urban planning simulations remains underexplored.

This paper addresses this gap by proposing a

conceptual framework which integrates Generative AI and RAG into urban planning simulations. By leveraging the strengths of both technologies, the proposed system offers urban planners a more accurate and contextually relevant solution, enhancing operational efficiency and public trust in urban development projects.

3. Materials and Methods

The development of an advanced simulation framework for urban planning leverages the principles of strategic engineering, which has shown in the literature the robust integration of Modelling & Simulation with AI, as discussed in (Bruzzone et al., 2023). This approach ensures that the integration of Generative AI and Retrieval-Augmented Generation (RAG) not only enhances decision-making processes but also aligns urban development with sustainability goals. The methodology encompasses defining a sophisticated system architecture, utilizing diverse data sources and implementing dynamic simulations that provide actionable insights.

The core of the framework involves a Large Language Model (LLM) such as GPT-4, which processes user queries and generates contextually relevant text. To address the limitations of static data, the RAG system retrieves real-time information from external databases, ensuring that outputs are both accurate and up-to-date. The seamless integration of LLM and RAG forms the backbone of a responsive and adaptive urban planning tool.

Central to this architecture is the simulation layer, which employs autonomous modules to model various urban scenarios. These agents continuously update their analyses based on the latest data, offering real-time, scenario-specific insights. For instance, when evaluating the impact of new public transit systems, the simulation can consider current traffic patterns, projected population growth and environmental regulations. This ensures a comprehensive assessment of potential outcomes.

The simulation process begins with urban planners inputting their queries through a user-friendly interface. The LLM processes these inputs and generates initial responses. The RAG system then retrieves pertinent data, which the agent-based simulation uses to model different scenarios. These simulations evaluate the environmental and social impacts of various urban planning strategies, focusing on sustainability metrics such as greenhouse gas emissions, resource conservation and community well-being.

By considering multiple variables and data points, the system provides a detailed analysis that helps planners make informed decisions. The findings can be compiled into comprehensive reports through the capability of LLM, offering clear recommendations and strategic options to users.

The integrated framework of this system is designed to facilitate sophisticated modeling and simulation, essential for sustainable urban planning, while the LLM serves as the cognitive core, interpreting user inputs and generating preliminary analyses, with the RAG system ensuring that these analyses are grounded in the latest data.

Strategic engineering emphasizes the interconnectedness of urban systems, ensuring that the simulation layer employs dynamic modeling to continuously update scenarios based on real-time data. This capability allows urban planners to explore the potential impacts of various strategies comprehensively, adjusting their plans as new information becomes available. The user interface bridges the gap between complex backend processes and user interaction, ensuring accessibility and ease of use, thereby facilitating broad stakeholder engagement.

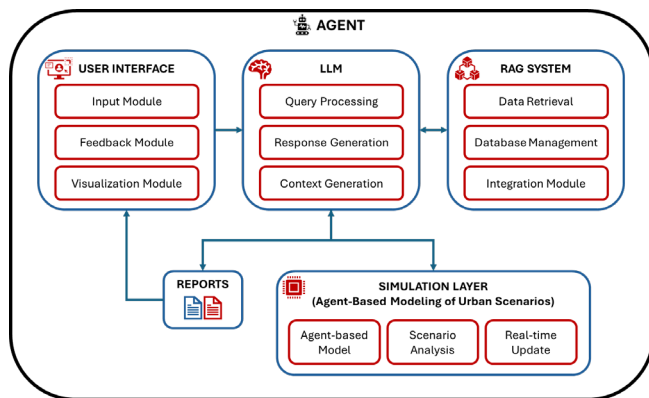


Figure 2: Detailed architecture of the proposed framework.

4. Results and Discussion

Implementing Generative AI and RAG within the urban planning framework, guided by strategic engineering principles, reveals significant benefits in promoting sustainability. The system's ability to provide real-time, data-driven insights transforms the decision-making process, making it more adaptive and responsive to changing conditions.

Strategic engineering's emphasis on systems thinking enhances decision-making by allowing planners to simulate various urban development scenarios comprehensively with several benefits.

At first, operational efficiency is markedly improved through the dynamic modeling capabilities of the framework. Predictive modeling, a cornerstone of strategic engineering, allows planners to forecast long-term impacts, enabling more efficient and sustainable urban infrastructures. This predictive capability also facilitates resource allocation and maintenance planning, ensuring resilient urban

systems, consequentially benefitting cost savings. Infact, by improving operational efficiency and enabling predictive maintenance, the system reduces the overall costs associated with urban development projects. The dynamic nature of data retrieval minimizes the need for frequent system updates, optimizing resource allocation and reducing expenses. Efficient energy distribution through AI-powered smart grids, a strategy grounded in sustainability principles, further contributes to cost savings and environmental sustainability.

Furthermore, community engagement, is significantly enhanced by the system's ability to dynamically incorporate public opinion. Interactive simulations and real-time feedback mechanisms foster greater trust and involvement from the community, ensuring that urban development projects align with community needs and values. This inclusive approach makes the planning process more transparent and democratic, encouraging broader participation.

4.1 Challenges and Considerations

Despite its potential, the proposed system faces several challenges, particularly in integrating strategic engineering principles with advanced AI and RAG technologies. Ensuring seamless integration between the LLM and RAG system, managing large data volumes and maintaining scalability and security are significant technical challenges. Overcoming them is essential to provide a reliable and efficient planning tool.

Ethical and regulatory considerations are of paramount importance, ensuring compliance with regulations, protecting user data privacy and maintaining transparency are crucial for building trust and legitimacy in the planning process. Responsible AI usage must be prioritized to ensure that the technology benefits all stakeholders fairly and avoids biases in AI-driven decisions.

Scalability and maintenance are also critical for the system's long-term effectiveness. The system must be designed to scale efficiently, accommodating increasing data volumes and more complex simulations. Regular maintenance and updates, are necessary to keep the system current and effective, ensuring that it continues to provide valuable insights.

5. Conclusion

This paper has presented a comprehensive framework that integrates Generative AI and Retrieval-Augmented Generation (RAG) with the principles of strategic engineering to enhance urban planning simulations while taking into account sustainability goals. By leveraging real-time data and advanced modeling capabilities, the framework aims to transform urban planning into a more adaptive and inclusive practice. The strategic engineering approach ensures that the system not only enhances

transparency, operational efficiency and public trust but also aligns urban development with long-term sustainability goals with a robust adaptability to changes. The proposed system offers urban planners a powerful tool for making informed and sustainable decisions, promoting a resilient and equitable urban future.

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